Message Text

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R 311239Z JAN 78

FM AMEMBASSY NEW DELHI

TO SECSTATE WASHDC 9118

INFO AMEMBASSY TEHRAN

AMEMBASSY COLOMBO

AMEMASSY DACCA

AMEMBASSY ISLAMABAD

AMEMBASSY KABUL

AMEMBASSY KATHMANDU

CINCPAC

AMCONSUL BOMBAY

AMCONSUL CALCUTTA

AMCONSUL MADRAS

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ISLAMABAD FOR ADMIRAL WEISNER AND POLAD

E.O. 11652: GDS TAGS: PEPR, IN, PK

SUBJECT: INDO-PAK RELATIONS

REF: NEW DELHI 1280, ISLAMABAD 935

SUMMARY: SPECULATION HERE ABOUT POSSIBLE SIGNIFICANT ADVANCES IN THE UPCOMING VAJPAYEE VISIT TO PAKESTAN HAS SLAKENED SOMEWHAT, BUT CONTINUES. A PAK EMBASSY OFFICER HAS INSISTED THAT THE GOP POSITION ON RECIPROCAL TRANSIT ARRANGMENENTS REMAINS WHAT IT HAS BEEN: UNTIL THE KASHMIR ISSUE IS SETTLED SUCH ARRANGEMENTS ARE UNACCEPTABLE. HE BELIEVES THE VISIT WILL BE SUCCESSFUL IF IT IS VIEWED AS A PRIMARILY GOOD WILL VENTURE. CONFIDENTIAL

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SUCH A RESTRAINED, IF ENCOURAGING ASSESSMENT WOULD BE MORE READILY ACCEPTED HERE WRE IT NOT FOR WHAT IS WIDELY BELIEVED TO BE A CLOSE TIE-IN BETWEEN THE VAJPAYEE VISIT AND THOSE THE SHAH WILL MAKE TO DELHI AND ISLAMABAD IMMEDIATELY BEFORE IT. END SUMMARY.

1. ALTHOUGH THE INDIAN PRESS CONTINUES TO CARRY SPECULATIVE

PIECES ABOUT THE UPCOMING VISIT YF FOREIGN MINISTER
VAJPAYEE TO PAKISTAN, THE FREQUENCY OF SUCH
STORIES IS LESS AND THE POSSIBILITIES OF POSITIVE
ACCOMPLISHMENT CITED IN THEM GENERALLY MORE MODEST
THAN WAS THE CASE LAST WEEK. AS ADDRESSEES WILL RECALL
(REFTELS), THE OFFICIAL ANNOUNCEMENT OF THE VISIT WAS
ACCOMPANIED HERE BY OBVIOUSLY INSPIRED REPORTS OF MAJOR
POSSIBILITIES FOR AN ADVANCE IN ECONOMIC TIES, INCLUDING
RECIPROCAL TRANSIT ARRANGEMENTS. THIS EVIDENT INDIAN
SIGNALLING TO THE GOP, THE INDIAN PUBLIC, AND OTHER GOVERNMENTS
AND OBSERVERS DREW A QUICK RESPONSE FROM THE PAKS, AND
GOP INSPIRED STORIES DESIGNED TO DEFLATE EXPECTATIONS
SUBSEQUENTLY APPEARED IN THE PRESS HERE UNDER ISLAMABAD
DATELINES.

2. IN A LONG TALK WITH THE POL COUNSELOR JANUARY 30, PAKISTAN EMBASSY POLITICAL COUNSELOR MUJAHID HUSSAIN COMMENTED ACERBICLY ON THIS PHASE OF DIPLOMACY BY INSPIRED PRESS REPORT. ACCORDING TO HUSSAIN, THE GOP POSITION IN RECIPROCAL TRANSIT ARRANGEMENTS REMAINS WHAT IT HAS BEEN: UNTIL THE KASHMIRE ISSUE IS SETTLED SUCH ARRANGEMENTS ARE UNACCEPTABLE. ASKED IF THIS POSITION HAD BEEN CONVEYED TO THE GOI, HUSSAIN INDICATED THAT THE INDIANS SHOULD HAVE SURMISED THIS FROM THE STORIES WHICH APPEARED LAST WEEK IN THE PAK PRESS. HE RULED OUT THE POSSIBILITY OF ANY SIGNIFICANT ADVANCE IN ECONOMIC TIES CONFIDENTIAL

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--THE ONLY PROBELM, AS HE PUT IT, IS THAT THE INDIANS DON'T BUY ENOUGH FROM PAKISTAN TO BALANCE PAK PURCHASES HERE -- AS WELL AS ANY PROGRESS ON THE KASHMIR YSSUE. HE SAID THAT HE EXPECTED THAT BOTH SIDES WOULD STATE THEIR CUSTOMARY POSITION ON KASHMIR AND LET IT GO AT THAT. NO PAKISTAN GOVERNMENT COULD DO LESS, ESPECIALLY NOT ONE WHICH PROFESSES TO BE AN INTERIM ONE AND HAS NO POPULAR MANDATE.

3. (ON THE INDIAN SIDE, VAJPAYEE REPORTEDLY STATED IN RESPONSE TO A RADIO INTERVIEWR'S QUESTION THAT IF THE PAKISTANIS RAISED THE QUESTION OF KASHMIR DURING HIS VISIT, HE WOULD REITERATD INDIA'S POSITION IN "VERY CLEAR AND UNEQUIVOCAL TERMS," TO WIT, KASHMIR IS AN INTEGRAL PART OF INDIA AND THEREFORE NOT A SUBJECT FOR DISCUSSION. HE WAS ALSO QUOTED AS SAYIMG THAT ALTHOUGH PAKISTAN ILLEGALLY OCCUPIES ONE THIRD OF KASHMIR, INDIA WOULD NOT GO TO WAR TO REGAIN THE LOST TERRIOTRY. A FEW DAYS LATER HE TOLD A HYDERABAD AUDIENCE THAT HE WOULD LIKE TO "KEEP MUM ON THE QUESTION" WHEN ASKED WHETHER KASHMIR WOULD COME UP IN HIS TALKS WITH GOVERNMENT LEADERS IN PAKISTAN". MEANWHILE, DEFENSE MINISTER JAGJIVAN RAM REPORTEDLY REFERRED TO THE

KASHMIR QUESTION AS "ALREADY SETTLED" WHEN ADDRESSING A PUBLIC MEETING.)

4. WHAT'S LEFT? HUSSAIN STATED THAT VAJPAYEE'S VISIT WAS ESSENTIALLY A GOOD WILL VISIT, NOT ONE DESIGNED TO MAKE PROGRESS ON SPECIFIC PROBLEM AREAS. HE SAID THAT HE EXPECTED THAT WITHIN THESE LIMITES THE TRIP WOULD BE SUCCESSFUL, PARTICULARLY BECAUSE BOTH GOVERNMENTS WANTED IT TO BE SEEN AS SUCH. HE EXPRESSED CONFIDENCE THAT THE TWO SIDES WOULD NOT SEEK TO SCORE PUBLIC DEBATING POINTS AT ONE ANOTHER'S EXPENSE IN THE MANNER OF THE SWARAN SINGH/BHUTTO 1966 ROUND, THE LAST INDO-PAK FOREIGN MINISTER LEVEL TALKS HELD IN THE SUBCONTINENT. HE SAW THE VISIT AS ANOTHER IN THE ROUND OF TOURS GOI LEADERS HAVE UNDERTAKEN TO NEIGHBORING CONFIDENTIAL

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COUNTRIES SINCE JANATA TOOK OFFICE TEN MONTHS AGO, AND DENIED THAT IT WAS PART OF A PACKAGE PLAN INCLUDING A RETURN TRIP TO INDIA BY GENERAL ZIA U1-HAQ. ACCORDING TO HUSSAIN, WHETHER THAT TRIP TAKES PLACE WILL DEPEND IN PART ON THE OUTCOME OF THE VAJPAYEE VISIT. HE AGREED WITH THE POL COUNSELOR'S SUGGESTION THAT VAJPAYEE HAD A PERSONAL AND POLITICAL STAKE IN THE SUCCESS OF THE TALKS IN THAT A SUCCESSFUL VISIT TO PAKISTAN WOULD FURTHER STRENGTHEN THE IMATE OF MODERATION ON HIS PART AND THAT OF HIS ERSTWHILE JANA SANGH COLLEAGUES IN JANATA.

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R 311239Z JAN 78 FM AMEMBASSY NEW DELHI TO SECSTATE WASHDC 9119 INFO AMEMBASSY TEHRAN AMEMBASSY COLOMBO AMEMBASSY DACCA AMEMBASSY ISLAMABAD AMEMBASSY KABUL AMEMBAXSY KATHMANDU CINCPAC AMCONSUL BOMBAY AMCONSUL CALCUTTA S/AMCONSUL MADRAS 7390

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5. SUCH A RESTRAINED AND REASONABLE ASSESSMENT OF THE LIKELY OUTCOME OF THE VAJPAYEE VISIT WOULD BE MORE READILY ACCEPTED HERE WERE IT NOT FOR WHAT IS WIDELY BELIEVED TO BE A CLOSE TIE-IN BETWEEN THE VISIT AND THE SHAH'S JOURNEYS TO INDIA AND PASKISTATN AND WHICH WILL COME JOURNEYS TO INDIA AND PAKISTAN AND WHICH WILL COME IMMEDIATELY BEFORE IT. IN A REGION WHICH THRIVES ON CONSPIRACY THEORIES OF POLITICS AND HISTORY, THE PROXIMITY OF THESE TWO VISITS CANNOT BE ACCEPTED AS COINCIDENCE OR THE RESULT OF SCHEDULING CONVENIENCE. THE WELL-PUBLICIZED ACCOUNTS OF THE EXTENSIVE CONSULTATION EFFORTS IN PREPARATION FOR THE SHAH'S VISIT, WHICH HAVE INCLUDED TWO TRIPS TO TEHRAN BY PM DESAI'S KEY ADVISER V. SHANKAR, HAVE HEIGHTENED THE BELIEF THAT SOMETHING ORE THAN INDO-IRANIAN BILATERAL RELATIONS WERE INVOLVED. SO HAS VAJPAYEE'S JANUARY 29 CONFIDENTIAL

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SPEECH IN HYDERABAD IN WHICH THE FOREIGN MINISTER REPORTEDLY ANTICIPATED AND EARNESTLY HOPED FOR "AN ENLARGED CONCEPT OF MUTUAL INTER-DEPENDENCE AMONG COUNTRIES EXTENDING FROM IRAN TO THE INDO-CHINESE PENINSULA WHICH WOULD PERMIT UNINTERRUPTED INTERCHANGE OF COMMERCE, ECONOMIC AND CULTURAL COOPERATION AND IDEAS." THIS CONCEPT SEEMED SUSPCIOUSLY SIMILAR TO THE SHAH'S COMMON MARKET PROPOSAL TO SOME INDIAN OBSERVERS. THE STATESMAN, REVRTING THIS MORNING TO THE "EXPECTION" THAT OVERLAND TRADE ROUTES WOULD FIGURE PROMINENTLY IN THE SHAH'S TALKS HERE AND VAJPAYEE'S TO ISLAMABAD, QUOTED "AUTHORITATIVE SOURCES" AS STATING THAT "INDIA FULLY SHARES THE SHAH'S DREAM OF...(REGIONAL) COOPERATION AND IS PREPARED TO WORK WITH HIM AND FOR ITS ACHIEVEMENT," A GOAL WHICH WOULD PRESUMABLY INCLUDE REGIONAL TRANSIT AS ITS FIRST STAGE. FOREIGN SECRETARY MEHTA'S REMARK TO THE CINCPAC YESTERDAY THAT INDIA COULD NOT TAKE THE LEAD IN COMMON MARKET ARRANGEMENTS SINCE IT WOULD BE ACCUSED OF MINI-IMPERIALISM (SEPTEL) DOES NOT CONFLICT WITH THIS STATEMENT. THE IDEA THAT IT IS THE SHAH WHO MAY BE ABLE TO BRING THE PAKS AROUND IS NOW PROBABLY WIDELY SHARED HERE, DESPITE GOP EFFORTS TO SUGGEST THAT THEY ARE NOT INTERESTED. IF THE VISIT TURNS OUT TO GENERATE NOTHING BUT GOOD WILL, "A NEW LEAF IN

INDO-PAK RELATIONS" AS VAJPAYEE PUT IT THE OTHER DAY, THERE
COULD BE SOME DISAPPOINTMENT HERE, POSSIBLYY IN THE GOI AS
WELL AS OUTSIDE.
GOHEEN

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